

## Message Text

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21

ORIGIN NEA-16

INFO OCT-01 ISO-00 EA-11 AID-20 IGA-02 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 USIA-15 OMB-01 DPW-01 EB-11 COME-00

TRSE-00 /137 R

DRAFTED BY NEA/RA:RSEARING/EA/RA:DLAMBERTSON:EO

APPROVED BY NEA:ALATHERTON

NEA/AFN:MWILEY

NEA/ARN:SWARD

NEA/ARP:FDICKMAN

NEA/IAI:WCLUVERIUS

NEA/PAB:PCONSTABLE

NEA/INS:DKUX

----- 075689

R 281919Z JUN 74

FM SECSTATE WASHDC

TO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY COLOMBO

AMEMBASSY DACCA

AMEMBASSY ISLAMABAD

AMEMBASSY JIDDA

AMEMBASSY KABUL

AMEMBASSY KATHMANDU

AMEMBASSY NEW DELHI

AMEMBASSY RABAT

AMEMBASSY SANAA

AMEMBASSY TEL AVIV

AMEMBASSY TUNIS

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E.O. 11652:N/A

TAGS: EAID, PINS

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SUBJECT:FAA SECTION 32 - POLITICAL PRISONERS

REF: STATE 068545

1. REFTEL PROVIDED TEXT OF SECTION 32 AND ASKED ADDRESSEES ASSESS HOW IT COULD AFFECT ASSISTANCE PROGRAMS IN THEIR COUNTRIES, AND PROBABLE EFFECT OF DENYING ECONOMIC OR MILITARY ASSISTANCE ON BASIS OF THAT PROVISION.

2. IN CONGRESSIONAL HEARINGS ON CURRENT AID LEGISLATION, QUESTION OF SECTION 32 HAS BEEN BROACHED REPEATEDLY, WITH STATE/AID WITNESSES BEING ASKED WHAT HAS BEEN DONE TO CARRY OUT THIS PROVISION. WE HAVE STATED THAT POSTS HAVE BEEN CIRCULARIZED, HAVE RESPONDED, AND THAT ON BASIS OF THOSE RESPONSES WE ARE EVALUATING SITUATION AND CONSIDERING HOW BEST TO PROCEED. WE HAVE ALSO NOTED DIFFICULTIES OF DEFINING "POLITICAL PRISONERS", DISADVANTAGES OF TERMINATING AID, AND RELATIVE EFFECTIVENESS OF PRIVATE REPRESENTATIONS ON HUMAN RIGHTS MATTERS TO FOREIGN GOVERNMENTS.

3. WE ARE CURRENTLY ATTEMPTING TO WORK OUT AN AGREED DEPARTMENT POSITION ON SECTION 32, TAKING INTO ACCOUNT ABOVE FACTORS, SERIOUSNESS WITH WHICH THAT PROVISION IS VIEWED BY CONGRESS, OUR OWN COMMITMENT AS GOVERNMENT TO ADVANCEMENT OF HUMAN RIGHTS AND DEMOCRATIC FREEDOMS, AND CONSTRAINTS

IMPOSED BY OUR WORLDWIDE RESPONSIBILITIES AND OUR VARIED INTERESTS IN COUNTRIES CONCERNED.

4. IN MEANTIME, HOWEVER, WE DO BELIEVE THAT ONE ADDITIONAL STEP CAN AND SHOULD BE TAKEN--THAT OF INFORMING HOST GOVERNMENTS OF TEXT OF SECTION 32 AND CONGRESSIONAL SENTIMENT IT REFLECTS. THEREFORE, UNLESS EMBASSY STRONGLY BELIEVES SUCH ACTION WOULD BE COUNTERPRODUCTIVE, YOU SHOULD PROVIDE HOST GOVERNMENT WITH TEXT OF SECTION 32. (CONTAINED PARA 2 REFTEL) IN SO DOING YOU SHOULD EXPLAIN THAT AS "SENSE OF CONGRESS", PROVISION IS NOT A MANDATORY REQUIREMENT UPON THE PRESIDENT. NEVERTHELESS, INSOFAR AS IT EXPRESSES CONGRESSIONAL INTENT AND PURPOSE, IT COULD WELL AFFECT APPROPRIATION OF FUNDS FOR ASSISTANCE PROGRAMS AND IT THEREFORE DESERVES SERIOUS CONSIDERATION BY HOST LIMITED OFFICIAL USE

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GOVERNMENT. YOU SHOULD ALSO MAKE CLEAR THAT HOST GOVERNMENT IS NOT BEING SINGLED OUT; ALL AID RECIPIENT GOVERNMENTS IN NEA ARE BEING INFORMED OF PROVISION AND ITS POSSIBLE IMPLICATIONS FOR ASSISTANCE PROGRAMS.

5. POSTS SHOULD REFER TO REFTEL FOR ADDITIONAL MATERIAL IN MAKING REPRESENTATIONS. LEAVE TO POSTS THE LEVEL AND SCOPE OF REPRESENTATIONS IN VIEW OF WIDELY VARYING CIR-

CUMSTANCES AMONG INDIVIDUAL COUNTRIES. SINCE AID  
LEGISLATION HEARINGS ARE STILL IN PROGRESS, WE WOULD  
APPRECIATE EARLY REPORT OF ACTION TAKEN AND HOST GOVERN-  
MENT REACTION. SISCO

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL REPRESSION, FOREIGN ASSISTANCE, POLITICAL PRISONERS, US CONGRESSIONAL PRESENTATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 JUN 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** BoyleJA  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE140309  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** RSEARING/EA/RA:DLAMBERTSON:EO  
**Enclosure:** n/a  
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**Errors:** N/A  
**Film Number:** D740173-0001  
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**Handling Restrictions:** n/a  
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**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN NEA  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** STATE 068545  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** BoyleJA  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 14 AUG 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <14-Aug-2002 by worrelsw>; APPROVED <24 MAR 2003 by BoyleJA>  
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**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** AA SECTION 32 - POLITICAL PRISONERS  
**TAGS:** EAID, PINS, JO  
**To:** AMMAN MULTIPLE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005